PLANNING COMMITTEE Agenda Item 82 Brighton & Hove City Council

Subject: 121-123 Davigdor Road Hove

Request to vary the Heads of Terms of Section 106 Agreement in connection with planning permission BH2015/02917 for a mixed use building comprising 47

residential units and D1 community space.

Date of Meeting: 9 November 2016

Report of: Executive Director Economy, Environment and Culture

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Wards Affected: Goldsmid

1. PURPOSE OF THE REPORT

- 1.1 To consider a request to vary the Heads of Terms of a Section 106 Agreement signed in connection with planning application **BH2015/02917**, in order to secure affordable housing by way of a commuted sum rather than onsite provision.
- 1.2 This variation was originally presented to Planning Committee on the 9 November 2016 and was deferred by Members to allow the Housing Team to comment on the request to vary the s106.

2. RECOMMENDATION

2.1 That the proposed variations to the Head of Term be agreed to require the developer to provide a financial contribution of £1,218,000 to provide off-site affordable housing.

3. BACKGROUND INFORMATION

3.1 Members were Minded to Grant full planning permission at Planning Committee on 9th December 2015 for the following planning application:

BH2015/02917 (121-123 Davigdor Road, Hove): Demolition of existing building and erection of a new part five, six, seven and eight storey (plus basement) building comprising a total of 47 one, two and three bedroom residential units (C3) with balconies, roof terraces (2 communal) to storeys five and seven, community space on the ground floor (D1) together with associated parking, cycle storage, recycling facilities and landscaping.

- 3.2 The granting of permission was subject to the completion of a S106 agreement containing the following Heads of Term (amongst others) as set out in the original Committee report:
 - Scheme for affordable housing to provide 8 affordable housing units (6 affordable rent and 2 shared ownership) onsite.
- 3.3 Planning Permission was granted on 5th February 2015 following completion of the agreed s106 agreement.
- 3.4 The developer wrote to the Council on 31 August 2016 advising that their chosen Registered Social Landlord (Affinity Sutton) had pulled out of their agreed deal to purchase the affordable units within the development. Furthermore, their under bidder (Hyde Housing) had also withdrawn their interest.
- 3.5 The developer has advised that this is the result in part of government budget changes in relation to rent caps for affordable rent accommodation, and in part due to the nature of the development whereby the affordable units from a small number within a larger block where the RSL would not have complete management control.
- 3.5 In terms of other possible RSL providers, the developer has advised that a further 4 did not wish to bid for this development. A fifth (Guinness) placed a significantly lower bid subject to their board approval. Those RSLs that did not bid did so on the grounds that not only were the number of units (8) too low, but that the requested mix was too heavily weighted on affordable rent units.
- 3.6 With the remaining Guinness bid, the developer has now confirmed in a letter dated 23 September 2016 that they are no longer interested in the site. Furthermore, the developer has advised that their significantly lower offer would have led to viability issues with the whole development.
- 3.7 In summary, the developer has advised that there are now no viable offers for the affordable housing from any RSL.
- 3.8 Policy CP20 of the City Plan Part One requires development of the scale proposed to provide 40% affordable housing onsite, which may be applied more flexibly where justified having regard:
 - local need in respect of the mix of dwelling types and sizes including the city's need to provide more family-sized affordable housing;
 - ii. the accessibility of the site to local services and facilities and public transport;
 - iii. the costs relating to the development; in particular the financial viability of developing the site (using an approved viability model);
 - iv. the extent to which the provision of affordable housing would prejudice the realisation of other planning objectives; and
 - v. the need to achieve a successful housing development

- 3.9 The Council's Affordable Housing Brief identified that the greatest need in the city is for additional rented affordable housing. The 2012 Assessment of Affordable Housing Need indicated the following tenure breakdown in terms of need:
 - 8.5% intermediate
 - 32.5% affordable rent; and
 - 59% social rent
- 3.10 However, the Brief recognises that this split is unlikely to be achieved due to the considerable changes in the funding regime for providing affordable housing. Therefore, for practical purposes, the Brief sets out following broad tenure split as a citywide objective:
 - 55% rented (social rent or affordable rent)
 - 45% intermediate (for example shared ownership)

4. PROPOSAL

4.1 The developer has written to the Council to request that the affordable housing be delivered by alternative means, including by way of a commuted sum rather than an onsite provision.

5. COMMENT

- 5.1 The Local Planning Authority, in discussions with the Housing Strategy team, is satisfied that there is now no opportunity to provide onsite affordable housing within the development that accords with the priorities of policy CP20 of the City Plan Part One and the Affordable Housing Brief.
- 5.2 The developer initially offered three solutions. The first was to provide 8 intermediate housing units only to be provided by Affinity Sutton (subject to their board approval). The second was that the developer retain the 8 affordable units and sell them at 60% of open market value with covenants in place to ensure resale at this percentage in perpetuity. The third solution was to pay a commuted sum to the Council to provide affordable housing off site.
- 5.3 The first solution would not provide a suitable mix of affordable housing to meet the requirements of the Affordable Housing Brief, with the development to now include no affordable rent units. The second solution would again not meet the requirements of the Affordable Housing Brief.
- 5.4 Following discussions with the Housing Strategy team it was agreed that the third option represented the best way to meet the Affordable Housing Brief and secure affordable rent units.
- 5.5 In terms of the commuted sum, the main planning application was subject to viability appraisal which concluded that a 17% provision only was viable. This

- equated to 8 units split 6 affordable rent and 2 shared ownership. As a commuted payment, this equates to a figure of £1,218,000.
- 5.6 The Council's Housing Strategy team and Policy team consider this to be the optimum method for ensuring this development provides for a level of affordable housing that best complies with policy CP20 of the City Plan Part One and the Affordable Housing Brief.
- 5.7 At Committee on the 9 November, Members queried why the unit could not be purchased and managed by the Council. This is something that may be looked at as part of the current Housing Delivery Options considered at Housing and Policy & Resources Committees that, subject to approval, consideration of scheme specific business cases and funding, may support the local authority with options including buying homes from developers off plan through a wholly owned housing company. At this time, however, there is no mechanism for the Council to buy these homes to enable on site provision by the local authority if Registered Providers are unable to purchase.
- 5.8 Members in addition, queried how the commuted sum would be spent. The Affordable Housing Brief advises that
- 5.9 The use of any commuted sum will be secured via a section 106 legal agreement. Sums will be negotiated for planning sites where affordable housing is required, but where the provision cannot easily be made on site, nor can it be provided on an alternative site within the locality.

For maximum flexibility it is proposed that the Council would use commuted payments to fund affordable housing in the City in the following ways:

- To contribute to the costs of building new affordable housing
- To contribute to the costs of area regeneration in connection with council owned land that would provide new affordable housing;
- To contribute to the costs of purchasing land or properties off-plan for new affordable housing schemes
- To contribute to the cost of bringing long term empty homes back into use as affordable housing
- 5.10 Regeneration schemes coming forward under the New Homes for Neighbourhoods include:
 - 12 Flats and houses at Kensington St, North Laine, Brighton
 - 29 Flats at Wellsbourne site in Whitehawk
 - 30 flats at Sellsfield Drive, Lewes Rd
 - Fredrick St, North Laine, Brighton
 - 6 Family houses in Hollingdean
 - 20+ flats and houses, Victoria Rd, Portslade

5.11 Background Documents:

Planning Application BH2015/02917